

Program # 40004 - Ambulance Services (EMS)

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Lead Agency: **Health Department Program Contact:**

Program Offer Type: Existing Operating

Related Programs:

Program Characteristics:

Executive Summary

Emergency Medical Services (EMS), plans, regulates, coordinates, and provides medical supervision and quality assurance for all pre-hospital emergency care provided by an exclusive ambulance contractor and the fire departments in the County.

Program Description

The EMS program has five major functions: 1) The emergency ambulance contract: Emergency ambulance service is provided through an exclusive franchise agreement with a single ambulance company. This is a performance contract; the EMS program administers the contract and assures that performance criteria are met. 2) Medical supervision: The EMS Medical Director supervises all medical care provided by 911 dispatchers, paramedics, EMTs and first responders. Immediate medical advice for responders is provided via radio by OHSU under the supervision of the EMS Medical Director. 3) Quality of Service: MCEMS defines the quality of emergency medical services provided to the citizens of Multnomah County). Components of quality include: (a)the types of emergency medical response, (b)the configuration of the response, (c)the timing of the response, (d)the integration with other health services (i.e. hospitals/ primary care providers).

MCEMS uses the process of Continuous Quality Improvement (CQI) to monitor the quality of service: The EMS Program coordinates a data-driven approach to improve the EMS system service quality. The program gathers, maintains, and analyzes data on patient care and outcomes necessary for the CQI process. Results are used for planning, improving operations and the quality of pre-hospital patient care. 4) The EMS program regulates all ambulance business in the County in accordance with the ambulance ordinance, MCC 21.400. This includes licensing, inspections, review of operations, and supervision of medical care. 5) Coordination of medical first response and medical dispatch: 9-1-1 Dispatch is provided by the City of Portland Bureau of Emergency Communication. The Fire departments of Portland and Gresham, Portland International Airport and volunteer fire districts throughout the County provide first response.

MCEMS coordinates medical supervision, medical protocols, public safety medical communications, major event planning, and medical equipment specifications. The Program's visibility within public safety contributes to citizens feeling safe. The EMS Program ensures that timely medical response is available to all County residents and visitors experiencing a medical emergency. The program emphasizes collaborative coordination of services provided by multiple public and private agencies.

Performance Measures

| Measure Type | Primary Measure | Previous Year Actual (FY10-11) | Current Year Purchased (FY11-12) | Current Year Estimate (FY11-12) | Next Year Offer (FY12-13) |
|-----------------|--|--------------------------------------|---|--|---------------------------------|
| Output | Ambulance response times - 8 min. 90% of calls | 90.1% | 90.0% | 89.8% | 90.0% |
| Outcome | Cardiac arrest survival to hospital | 28.0% | 35.0% | 31.0% | 32.0% |
| Quality | Cardiac arrest survival to hospital discharge | 14.5% | 12.0% | 11.0% | 10.0% |

Performance Measure - Description

The major contract performance measure is the percentage of urban emergency calls in which the ambulance arrives on scene in 8:00 minutes or less. The method for computing this percentage has changed, potentially resulting in a figure of <90.0% even when the ambulance provider meets contract requirements.

One of the best and most common measurements for EMS medical quality measures is the use of outcomes of patients presenting in cardiac arrest. Cardiac arrest survival demonstrates how quickly and effectively EMS responds and stabilizes patients in the field. It requires an integrated response system to achieve good patient outcomes including access to 911, bystander CPR, timely first response and EMS transport, and effective hospital resuscitation. This single benchmark is one of the best measurements of the overall quality and integration of the EMS system in the community and the health system. These medical outcomes are benchmarked against other communities. Current year estimates of cardiac arrest survival are best estimates with the data available.

"Cardiac arrest survival to hospital discharge" data was previously obtained from the Resuscitation Outcome Consortium study. For logistical reasons, Multnomah County EMS (MCEMS) no longer participates in the ROC study, and thus does not have ROC data. MCEMS has obtained preliminary data directly from hospitals. This data is incomplete but was used for estimation of the current year (FY11-12) hospital discharge outcomes.

Legal/Contractual Obligation

The County is responsible under ORS 682 to have an Ambulance Service Area Plan. It is the County's choice as to how much to invest to achieve this mandate.

Revenue/Expense Detail

| | Proposed General | Proposed Other Funds | Proposed General | Proposed Other Funds | | | | |
|----------------------------|------------------|----------------------|------------------|----------------------|--|--|--|--|
| D | | | | | | | | |
| Program Expenses | 2012 | 2012 | 2013 | 2013 | | | | |
| Personnel | \$0 | \$674,327 | \$728,573 | \$0 | | | | |
| Contracts | \$0 | \$693,875 | \$737,363 | \$0 | | | | |
| Materials & Supplies | \$0 | \$205,064 | \$270,295 | \$0 | | | | |
| Internal Services | \$0 | \$218,586 | \$78,545 | \$0 | | | | |
| Total GF/non-GF: | \$0 | \$1,791,852 | \$1,814,776 | \$0 | | | | |
| Program Total: | \$1,79 | 1,852 | \$1,814,776 | | | | | |
| Program FTE | 0.00 | 5.20 | 5.40 | 0.00 | | | | |
| Program Revenues | | | | | | | | |
| Indirect for dep't Admin | \$107,008 | \$0 | \$0 | \$0 | | | | |
| Fees, Permits & Charges | \$0 | \$957,681 | \$975,486 | \$0 | | | | |
| Intergovernmental | \$0 | \$562,000 | \$612,290 | \$0 | | | | |
| Other / Miscellaneous | \$0 | \$272,171 | \$227,000 | \$0 | | | | |
| Total Revenue: | \$107,008 | \$1,791,852 | \$1,814,776 | \$0 | | | | |

Explanation of Revenues

All costs of the program are recovered from licenses, fees and reimbursement for supplies and training for other jurisdictions. The fees are established and collected through revenue agreements with American Medical Response (AMR) and other jurisdictions in Multnomah County. The fines fund system improvements for EMS providers.

Ambulance licenses: \$28,500 Franchise Fee: \$846,986

Supply and joint training reimbursements: \$839,290

Fines: \$100,000

Significant Program Changes

Last year this program was: #40004, Ambulance Services (EMS)