

Priority: Basic Needs

Lead Agency: County Human Services

Program Offer Type: Existing Operating

Program Contact: Karl Brimner

Related Programs: 25058B

Program Characteristics:

Executive Summary

This offer includes Emergency Psychiatric Holds (E-Holds), Involuntary Commitment Program (ICP), Commitment Monitors, and 10% of the State Hospital Waitlist Reduction Program (WLRP). ORS 426 mandates the county as payor of last resort for indigent E-Holds and requires ICP staff investigate and determine whether individuals on an E-Hold present a risk of harm to themselves or others and if court hearing should be recommended. Provision of commitment monitors is a requirement of the county as the Local Mental Health Authority (LMHA). ICP will investigate 1270 E-Holds for indigent residents and over 4,500 total holds; commitment staff will monitor 600 patients and 114 trial visits. This is a reduced staffing and funding level for indigent E-Holds, ICP and WLRP. Purchasing this offer and 25058B will bring ICP staff level and indigent E-Hold funding to the current level.

Program Description

An E-Hold places an individual in a hospital while ICP staff investigate the individual's mental health status to determine whether to recommend civil commitment in Circuit Court. ICP staff determine the need for a pre-commitment hearing. If the individual is placed on an E-Hold and cannot pay for the hospital stay, ORS 426 requires that the county provide these services. When staff recommend a hearing, ORS 426.110-120 requires that a court examiner make an independent recommendation to the Judge.

The county is required to provide commitment monitoring services. Commitment monitors assess committed individuals to determine whether they continue to meet commitment criteria, work with hospital staff to develop treatment and discharge plans, and make recommendations on continued hospitalization. Commitment monitors perform monitoring services during trial visits to the community, facilitate financial and medical entitlements, and ensure that individuals transition into the most appropriate level of community care. In FY07-08, commitment monitors monitored 288 patients in acute care, 242 patients at Oregon State Hospital and 114 trial visits. The State Hospital Waitlist Reduction Program (WLRP) provides Intensive Case Management (ICM) for patients discharging from the State Hospital and acute care hospitals, and provides funding for four Emergency Department Liaisons. ICM and transition planning prevent relapses into hospital care and reduce the County's burden as the payor of last resort. ICM staff provide connection with resources and assistance in obtaining housing, access to health care, social services, and outpatient mental health services.

Program Justification

These services fit the Basic Living Needs priority by addressing the needs of mentally ill county residents at the highest level of care. Services provide care and service coordination, ensure adequacy and appropriateness of resources and provide protection of legal and civil rights. Services fit the Poverty Elimination Framework by funding mental health care for indigent individuals who present a risk to their own safety or the safety of others.

Performance Measures

Measure Type	Primary Measure	Previous Year Actual (FY07-08)	Current Year Purchased (FY08-09)	Current Year Estimate (FY08-09)	Next Year Offer (FY09-10)
Output	Number of E-Holds for indigent County residents ¹	1,059	1,000	1,154	1,270
Outcome	% of total E-Holds that went to Court hearing ²	7.2%	8.0%	6.5%	6.5%
Output	Number of commitments monitored	530	800	625	600
Outcome	% of total E-Holds with a hearing that result in commitment ³	71.8%	66.9%	65.0%	60.0%

Performance Measure - Description

¹ Indigent E-Holds are a subset of the total number (4523) of holds in Multnomah County. Despite the reduction in funding and the resulting staff cuts, we are legally required to provide the same level of service.

² Outcomes measure staff effectiveness in applying ORS 426

³ This measure is the percentage of E-Hold Court hearings that result in a commitment. This percentage is dropping as a result of increased conservativeness of the Circuit Court and State Appellate Court in interpreting ORS 426.

The FY09-10 offer retains the output and outcomes for expected E-Holds, as this is a mandated service per ORS 426, regardless of the level of state funding. Statutory timeframes cannot be met with reduced staffing and would require overtime and on-call expenditures.

Legal/Contractual Obligation

ORS 426.005 to 426.415

Revenue/Expense Detail

	Proposed General Fund	Proposed Other Funds	Proposed General Fund	Proposed Other Funds
	2009	2009	2010	2010
Program Expenses				
Personnel	\$435,937	\$1,363,862	\$720,532	\$1,442,354
Contracts	\$560,000	\$1,153,751	\$316,015	\$1,256,869
Materials & Supplies	\$0	\$47,984	\$9,243	\$38,741
Internal Services	\$62,161	\$199,693	\$137,104	\$119,937
Subtotal: Direct Exps:	\$1,058,098	\$2,765,290	\$1,182,894	\$2,857,901
Administration	\$86,698	\$119,360	\$141,946	\$100,353
Program Support	\$0	\$0	\$311,614	\$23,871
Subtotal: Other Exps:	\$86,698	\$119,360	\$453,560	\$124,224
Total GF/non-GF:	\$1,144,796	\$2,884,650	\$1,636,454	\$2,982,125
Program Total:	\$4,029,446		\$4,618,579	
Program FTE	4.00	14.30	7.02	14.28
Program Revenues				
Intergovernmental	\$0	\$2,765,290	\$0	\$2,857,901
Program Revenue for Admin	\$0	\$0	\$0	\$0
Total Revenue:	\$0	\$2,765,290	\$0	\$2,857,901

Explanation of Revenues

State Mental Health Grant Non-Res Adult - \$52,301
State Mental Health Grant Regional Acute Inp Fac - \$1,562,298
State Mental Health Grant Comm Crisis Srvcs - \$1,057,975
County General Fund - \$1,182,894

Significant Program Changes **Significantly Changed****Last year this program was:** #25058, MH Commitment Services

Last year, this program offer included WLRP. The Governor's Budget FY09-10 recommends a 90% reduction in funding for WLRP. FY07-08 WLRP provided intensive case management to 45 people and FY08-09 provided services to 15 people, with a current year total estimate of 40. 10% of funding would allow WLRP to operate for 1 month. The 50% reduction in state funding for ICP staff and indigent E-Holds will result in increased E-Hold costs for the county and the use of significant overtime and on-call staffing to meet the statutory requirements of ORS 426.

The change in the % of E-Holds that went to hearing and the % that resulted in commitment is less than projected due to the increased conservativeness of the Circuit Court and the State Appellate Court interpretation of ORS 426.

Additional Local 88 positions were funded using funds made available by Local 88's approval of a wage freeze for FY 2010.