

Priority: Safety
Program Offer Type: Existing Operating
Related Programs: 50026, 50028A, 50029, 50034, 50036, 50037, 50038, 50040, 50042, 50049A, 50052A, 50053, 50052B, 50068
Lead Agency: Community Justice
Program Contact: Carl Jaber

Program Characteristics:

Executive Summary

Adult felony supervision protects the public by monitoring 8,000 felons (including sex offenders, psychopaths and gang members) who live in the community. Parole/probation officers (PPOs) hold these offenders accountable to the law and parole conditions, while preventing them from committing new crimes by changing their behavior. Felony supervision reduces crime and victimization: 72% of Multnomah County parolees do not re-offend. This success rate exceeds the statewide average (68%), even though DCJ supervises a larger proportion of high and medium risk felons than other counties. This base offer is \$1.8 million below current staffing level (see 50030B), with an additional \$685,000 needed to keep pace with case load growth and maintain supervision at current levels (see 50030C). If scaled offers B and C are not purchased, either 1150 medium-risk offenders (convicted of crimes such as drug delivery/possession, ID and car theft) will be removed from active supervision, or case loads would rise from 55 felons per PPO to nearly 100 felons per PPO.

Program Description

Based on research, felony supervision assesses the risk of each offender and provides active field supervision to high/medium risk offenders at an average caseload size of 55-60 offenders to 1 PPO. PPOs create a case plan for each high/medium risk offender that protects the public by holding offenders accountable, and motivating them to change their criminal behavior. PPOs address factors in offenders' lives that fuel criminal activity (drug use, anti-social attitudes, lifestyle instability), aggressively monitor offender activity in the community, sanction violations and refer offenders for drug abuse, mental health, education and employment services. Specialized PPOs work with gangs, sex offenders, mentally ill, psychopaths and women. PPOs work closely with police to apprehend fugitives and interdict new criminal activity. PPOs coordinate case management with courts, treatment providers, and other community partners. Lower risk offenders receive reduced supervision (RST). RST monitors 2,500 low risk offenders for police contact and reports of new crimes, but does not initiate face to face contact with these offenders unless new violations are detected. FY 05-06 revenues included \$1.8 million in carry-over funds from the Department of Corrections (DOC) for felony supervision and services. In FY 06-07, the second year of the state biennium, DCJ will not have those funds. Without a general fund replacement of this cut, nearly 1150 medium-risk offenders who have histories of drug and property crimes will be placed on reduced supervision or high/medium risk caseloads will increase to nearly 100 felons per PPO, resulting in less supervision for each offender and less public safety.

Program Justification

Adult felony supervision is an essential part of the public safety system. PPOs hold offenders who live in the community responsible for their actions and use effective interventions to address drug abuse, mental health, housing and other problems that are associated with criminal activity. PPOs supervise offenders based on evidence-based principles: research shows that changing antisocial attitudes and associates, stopping drug abuse and applying swift and sure sanctions in response to violations reduces criminal behavior (Andrews 1994). Felony supervision works: the re-offense rate for felons who return to Multnomah County from prison has dropped from 37.9% reported in 1997 to 27.8% reported in 2005, which is significantly below state average (32%) despite the County's larger percentage of high-risk offenders. DCJ's "streams of offenders" focus on violent felons and sex offenders has reduced victimization: the one year re-offense rate for sex offenders was 0% for 2004 and the three year re-offense rate was 9%, according to recent data from the state Department of Corrections.

Performance Measures

Measure Type	Primary Measure	Previous Year Actual (FY04-05)	Current Year Purchased (FY05-06)	Current Year Estimate (FY05-06)	Next Year Offer (FY06-07)
Output	Average number of offenders field supervised.	5,000	5,000	5,500	4,500
Outcome	Percent of parolees who did not recidivate.	72%	70%	71%	70%
Outcome	Percent of probationers who did not recidivate.	77%	75%	77%	75%
Output	Average number of offenders case bank supervised.	0	0	0	3,500

Performance Measure - Description

Recidivism is measured by 3 year re-conviction rate. FY 07 rates are based on current caseload size. If 50030B and 50030C are not purchased, re-offense rates are expected to increase.

Legal/Contractual Obligation

ORS 423.478 requires that "counties, in partnership with the department (of Corrections), shall assume responsibility for community-based supervision, sanctions and services for offenders convicted of felonies who are:(a) On parole; (b) On probation; (c) On post-prison supervision." Counties may opt-out of community supervision, but only if state funding falls below baseline; currently it does not.

Revenue/Expense Detail

	Proposed General Fund	Proposed Other Funds	Proposed General Fund	Proposed Other Funds
Program Expenses	2006	2006	2007	2007
Personnel	\$753,848	\$10,588,931	\$500,261	\$9,195,673
Contracts	\$559,550	\$315,000	\$0	\$52,986
Materials & Supplies	\$2,750	\$173,126	\$1,820	\$106,525
Internal Services	\$63,157	\$1,492,991	\$0	\$1,308,023
Subtotal: Direct Exps:	\$1,379,305	\$12,570,048	\$502,081	\$10,663,207
Administration	\$0	\$0	\$659,578	\$0
Program Support	\$0	\$0	\$1,716,020	\$356,208
Subtotal: Other Exps:	\$0	\$0	\$2,375,598	\$356,208
Total GF/non-GF:	\$1,379,305	\$12,570,048	\$2,877,679	\$11,019,415
Program Total:	\$13,949,353		\$13,897,094	
Program FTE	0.00	0.00	7.00	103.00
Program Revenues				
Indirect for dep't Admin	\$488,556	\$0	\$465,887	\$0
Fees, Permits & Charges	\$0	\$905,000	\$0	\$1,005,000
Intergovernmental	\$0	\$11,665,048	\$0	\$9,658,207
Program Revenue for Admin	\$0	\$0	\$0	\$0
Total Revenue:	\$488,556	\$12,570,048	\$465,887	\$10,663,207

Explanation of Revenues

This program is funded by county general fund \$502,081; state Department of Corrections \$9,658,207 which includes \$1,372,862 in carryover from FY2006; probation supervision fees charged at \$35 per month to offenders on supervision \$1,000,000; and drug test fees \$5,000.

Significant Program Changes

Last year this program was: #50023, Adult Offender Field Services - Felony Supervision

With the expiration of the Going Home grant, 2.00 positions were reduced; 8.00 positions were cut with the mid-year State revenue adjustment; 17.00 positions were moved from this offer to 50030B to reflect the scaled offer.